

Message Text

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TAGS: MPOL, NATO

SUBJ: NATO HQ PARTICIPATION IN WINTEX 77

REFS: A. USNATO 6084 DTG 071845Z NOV 75 (NOTAL)

B. USNATO 5905 DTG 301202Z OCT 75 (NOTAL)

C. SHAPE DOCUMENT 1710.77.1/14-7, EXERCISE SPECIFICATION
FOR WINTEX 77

D. SHAPE DOCUMENT 1710.77.11/S147/14-7/75, EXERCISE
WINTEX 77 POLITICAL SCENARIO

SUMMARY. THIS MESSAGE PROVIDES OUR COMMENTS ON PROPOSALS CONTAINED REF A FOR NATO YQ PARTICIPATION IN WINTEX 77. ACTION REQUESTED: WASHINGTON GUIDANCE ON REF A PROPOSALS BY NOVEMBER 28. END SUMMARY.

1. WINTEX EXERCISES ARE PLAYED INTENSIVELY BY THE THREE
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MAJORNATO COMMANDS, THEIR SUBORDINATE COMMANDS, AND BY THE MAJORITY OF NATO CAPITALS. IN PREVIOUS WINTEX EXERCISES LIVE PLAY ATNATO HQ HAS BEEN LIMITED TO A SHPRT PERIOD (24-40 HOURS) OF THE ACTIVE PHASE DURING WHICH THE DPC ENGAGES IN CON-

SULTATIONS ON SELECTIVE RELEASE OF NUCLEAR WEAPONS. DURING REMAINDER OF ACTIVE PHASE, THE DPC HAS BEEN SIMULATED BY A RESPONSE CELL WHICH ISSUES PRE-DETERMINED DECISION AT A PRE-SELECTED TIME. THUS, THERE HAS BEEN A SIGNIFICANT DIFFERENCE BETWEEN THE LEVEL OF PLAY AT NAT HQ AND ELSEWHERE IN NATO. THIS DISPARITY OF LEVELS OF PLAY HAS A DEGRADING EFFECT ON WINTEX EXERCISES SINCE THE DPC HAS A MAJOR ROLE IN A NATO CRISIS MANAGEMENT SITUATION (IMPLEMENTATION OF THE NATO ALERT SYSTEM, RULES OF ENGAGEMENTS AND DEPLOYMENTS OF THE ACE MOBLIE FIRCE/STANAVFORLANT). TO OVERCOME THIS PROBLEM, THE COUNCIL OPERATIONS EXERCISE COMMITTEE (COEC) HAS BEEN TASKED BY THE DPC TO CONDUCT A STUDY ON THE FEASIBILITY OF REPLACING THE USUAL WINTEX DPC RESPONSE CELL WITH A REPRESENTATIONAL COMMITTEE DURING PERIODS OF WINTEX 77 WHEN THE DPC/MC IS NOT ACTIVELY PLAYING. WE OFFER FOLLOWING COMMENTS ON THE PROPOSALS CONTAINED REF A FOR NATO HQ PARTICIPATION IN WINTEX 77.

2. PLAY BY PERMREPS (ARAA A, REF A). IN PREVIOUS WINTEX EXERCISES DPC PARTICIPATION FOCUSED ON THE SELECTIVE RELEASE OF NUCLEAR WEAPONS AND RELATED MATTERS. FOR WINTEX 77 INTERNATIONAL STAFF (IS) IS PROPOSING THAT THE DPC PARTICIPATE DURING THE PERIOD LEADING UP TO, AND CULMINATING IN, THE DECLARATION OF GENERAL ALERT. IS REASONABLE FOR CHANGING THE FOCUS OF DPC PLAY IN WINTEX 77 FROM CONSULTATION ON SELECTIVE RELEASE OF NUCLEAR WEAPONS TO IMPLEMENTATION OF THE NATO ALERT SYSTEM IS BASED UPON (A) A DESIRE TO AVOID EXPOSING THE DPC IN WINTEX EXERCISES TO A SPECIFIC AND REPETITIOUS PHASE OF THE CRISIS SPECTRUM, AND (B) A PROPOSAL BY THE NETHERLANDS COEC REP IN 1974 THAT DPC PLAY IN WINTEX 77 FOCUS ON THE PROBLEMS LEADING UP TO, AND INCLUDING THE DECLARATION OF GENERAL ALERT (PARA 6, AC/234-N/116 AND PARA 7, DPC/D(74)27). ALTHOUGH WE RECOGNIZE SOME DISTINCT ADVANTAGES IN THE DPC PLAYING THE SELECTIVE RELEASE OF NUCLEAR WEAPONS IN WINTEX 77 (TESTING THE GENERAL GUIDELINES FOR NUCLEAR CONSULTATION), WE BELIEVE THAT MOST DELEGATIONS FAVOR THE IS PROPOSAL TO PLAY GENERAL ALERT SINCE THIS PARTICULAR PHASE OF THE CRISIS SPECTRUM HAS NEVER BEEN PLAYED FULLY BY THE DPC.

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3. PLAY OF THE DPC AT A MORE JUNIOR LEVEL (PARA 6, REF A).

IN OUR VIEW, THE PLAY OF A REPRESENTATIONAL COMMITTEE DURING PERIODS OF WINTEX 77 WHEN THE DPC/MC IS NOT ACTIVELY PLAYING SHOULD INVOLVE PARTICIPATION BY ALL DPC DELEGATIONS. IN THIS CONNECTION, WE BELIEVE THAT SOME OF THE SMALLER DELEGATIONS WILL FIND DIFFICULTY IN PROVIDING THE NECESSARY STAFF TO PARTICIPATE IN THE JUNIOR LEVEL DPC FOR EXTENDED PERIODS AND WILL SUPPORT THE PLAY OF A "JUNIOR DPC" FOR A LIMITED PERIOD (4-5 DAYS). ALTHOUGH WE FAVOR THE TEN-DAY OPTION, WE RECOMMEND THAT WE BE PREPARED TO ACCEPT THE 4-5 DAY OPTION TO ENSURE MAXIMUM PARTICIPATION BY DPC DELEGATIONS.

4. PLAY OF SUPPORTING COMMITTEES (PARA C, REF A).

A. MILITARY COMMITTEE THE MILITARY COMMITTEE HAS NOT YET ADDRESSED THE DETAILS FOR ITS PARTICIPATION IN WINTEX 77.

B. SENIOR CIVIL EMERGENCY PLANNING COMMITTEE (SCEPC). WASHINGTON SCEPC REP WILL DISCUSS THIS PROPOSAL AT THE DECEMBER 16-17 SCEPC MEETING.

C. CURRENT INTELLIGENCE AND OPERATIONAL GROUPS. WE RECOMMEND THAT BOTH OF THESE GROUPS SHOULD PLAY THROUGHOUT THE EXERCISE PERIOD.

5. FINANCE. THE OVERTIME AND ADDITIONAL COSTS FOR NATO HQ PARTICIPATION IN WINTEX 75 WAS BF 500,000. THE EXTRA COST (ESTIMATED) FOR SUPPORTING THE REQUIREMENTS OF A "JUNIOR DPC" ON A 24-HOUR BASIS DURING WINTEX 77 IS BF 900,000 FOR FIVE DAYS, AND BF 1,500,000 FOR TEN DAYS. AGAINST THE OVERALL EXPENDITURE INCURRED BY THE MNCS AND NATIONS IN WINTEX EXERCISES, WE CONSIDER THE ABOVE COSTS COMPARATIVELY MODEST. BRUCE

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